

## Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 L-03 CIAE-00  
INR-10 NSAE-00 VO-03 CA-01 HA-05 INSE-00 TRSE-00  
JUSE-00 LAB-04 AGRE-00 PA-02 USIA-15 H-02 /082 W  
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R 072348Z MAR 77  
FM AMEMBASSY MEXICO  
TO SECSTATE WASHDC 8799  
ALL USCONS MEXICO POUCH

UNCLAS SECTION 01 OF 02 MEXICO 03915

EO 11652: N/A  
TAGS: PGOV, MX, US  
SUBJECT: EXCELSIOR ARTICLE ON UNDOCUMENTED WORKERS

1. FOLLOWING IS INFORMAL TRANSLATION OF FRONT-PAGE ARTICLE IN EXCELSIOR, MARCH 7, 1978, CARRYING BY-LINE OF FAUSTO FERNANDEZ PONTE:

2. BEGIN TEXT. HEADLINES: CARTER IS WILLING TO ACCEPT 40,000 BRACEROS A YEAR. HE ORDERS A STUDY TO BE MADE OF EVERY OPTION.

HE IS INCLINED TOWARD THE "CRANSTON PLAN" TO DUPLICATE LAST YEAR'S FIGURE.

ANNIE GUTIERREZ EXPLAINED HIS MIGRATORY POLICY DURING THE "DE LA RAZA" MEETING.

THERE EXISTS MUCH VIGILANCE BECAUSE AN INVESTIGATOR TALKS ABOUT CHICANO SEPARATISTS.

THE DECISION CAUSED FEAR IN THE CABINET, WHICH ORDERED MORE RESTRICTIONS.  
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ARTICLE: WASHINGTON, D.C., MARCH 6.- PRESIDENT JIMMY CARTER ORDERED A STUDY OF "ALL LEGISLATIVE OPTIONS" TO INCREASE THE NUMBER OF IMMIGRANTS ARRIVING FROM MEXICO, WE WERE INFORMED TODAY.

ANNIE GUTIERREZ, DIRECTOR OF CIVIL RIGHTS AND JUSTICE  
OF THE WHITE HOUSE, SAID:

"PRESIDENT CARTER WILL SUPPORT THE OPTION WHICH IS  
POLITICALLY FEASIBLE, AND IN THIS SENSE HE IS INCLINED  
TOWARD THE 'CRANSTON PROPOSAL' WHICH COULD PERMIT AN  
INCREASE IN THE IMMIGRANTS ARRIVING FROM MEXICO TO 1975  
LEVELS, OR 40,000 PERSONS ANNUALLY."

SHE REFERRED TO INSTRUCTIONS GIVEN BY CARTER IN EX-  
PLAINING GOVERNMENT POLICY IN IMMIGRATION MATTERS AND RE-  
GARDING UNDOCUMENTED FOREIGNERS DURING A SYMPOSIUM CONVOK-  
ED BY THE NATIONAL SOCIETY OF STUDENTS OF THE RIGHTS OF  
RACE.

DURING THE SYMPOSIUM--WHICH TOOK PLACE IN THE MARVIN  
CENTER OF GEORGE WASHINGTON UNIVERSITY--JOSE MEDINA,  
DIRECTOR OF THE IMMIGRATION CENTER OF GEORGETOWN UNIVER-  
SITY IN THIS CAPITAL, ALSO PARTICIPATED, AS WELL AS MARIO  
PAREDES, AUTHORIZED SPOKESMAN FOR THE NORTHEASTERN  
SECTION OF THE CATHOLIC CHURCH IN THE UNITED STATES.

GUTIERREZ, BESIEGED BY THE OTHER PARTICIPANTS IN THE  
SYMPOSIUM AS WELL AS BY A SKEPTICAL AUDIENCE, SAID THAT  
"OF EVERY HUNDRED LETTERS RECEIVED BY THE WHITE HOUSE ON  
UNDOCUMENTED FOREIGNERS, 90 REQUEST THAT THE PRESIDENT  
USE AN IRON HAND TO CONFRONT THE PROBLEM: DEPORTATIONS,  
CLOSING OF THE BORDER, SEVERE PUNISHMENT OF THOSE WHO  
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EMPLOY PEOPLE WITHOUT MIGRATORY DOCUMENTS, ETC."

SHE IS THE LIAISON OFFICER BETWEEN THE WHITE HOUSE AND  
THE JUSTICE DEPARTMENT AND IS THE PRINCIPAL ADVISOR TO  
THE PRESIDENT IN MATTERS RELATING TO CIVIL RIGHTS AND TO  
IMMIGRATION POLICY. SHE COORDINATED THE IDEA FOR  
THE SO-CALLED "CARTER PLAN" FOR UNDOCUMENTED FOREIGNERS.

THIS PLAN WAS PREPARED BY THE SECRETARIES OF LABOR,  
STATE, TREASURY, AGRICULTURE AND JUSTICE, BASED ON STUDIES,  
ANALYSES, POLLS, AND VARIOUS DOCUMENTARY MATERIAL,  
PRINCIPALLY THE "CORWIN REPORT", PREPARED BY A TEAM OF 70  
PERSONS DIRECTED BY DR. ARTHUR CORWIN OF HARVARD UNIVER-  
SITY.

IN THIS STUDY CORWIN WARNS OF THE DANGER THAT "POCK-  
ETS OF CHICANOS" IN SOUTHWEST UNITED STATES MIGHT DECLARE  
INDEPENDENCE AND CONVERT THEMSELVES INTO POLITICALLY  
SEPARATE ENTITIES. HE REFERS TO SIGNS INDICATING THAT  
THERE EXISTS A TENDENCY TO CREATE "QUEBEC CHICANOS" IN  
THE COUNTRY.

THE REPORT CAUSED PANIC AMONG MEMBERS OF CARTER'S CABINET AND THIS EXPLAINS THE GENERAL AGREEMENT AMONG ALL WITH REFERENCE TO INTENSIFICATION OF VIGILANCE OF THE BORDER WITH MEXICO AND TO CHECK THE FLOW OF UNDOCUMENTED MEXICANS.

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FEDERAL, STATE, METROPOLITAN AND COUNTRY POLICE, INCLUDED AGENTS OF THE IMMIGRATION AND NATURALIZATION SERVICE (INS). THE MAJORITY OF THESE POLICE ARE CARRYING OUT LOGISTIC TASKS SO THAT INS AGENTS CAN SUPERVISE THE BORDER ZONE.

AND ACCORDING TO OFFICIAL DATA, THERE IS AN INS AGENT FOR EACH HALF KILOMETER OF THE BORDER.

ANOTHER OF THE RECOMMENDATIONS MADE IN THE "CARTER PLAN" IS A PROPOSAL FOR CONTROLLING THE FLOW OF MEXICANS INTO THE UNITED STATES THROUGH THE FOLLOWING MEANS:

--INCREASE THE NUMBER OF IMMIGRANTS IN ORDER TO LIGHTEN THE PRESSURE, AND

--SELECT, BY MEANS OF STRICTER CRITERIA, THE GRANTING OF IMMIGRANT VISAS, PLACING EMPHASIS ON THE PROFESSIONAL CAPACITY OF APPLICANTS FOR IMMIGRATION VISAS.

WITH REFERENCE TO THE SYMPOSIUM, GUTIERREZ STATED THAT THE PROBLEM OF UNDOCUMENTED FOREIGNERS IN THE UNITED

STATES IS VERY COMPLICATED, AND SHE OBSERVED THAT THE  
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FIRST STEP TOWARD SOLUTIONS HAS BEEN TAKEN THROUGH THE  
"CARTER PLAN".

SHE POINTED OUT OTHER MECHANISMS OF THE "CARTER PLAN",  
WITHOUT DETAILS, REFERRING IN GENERAL TO THE PRESIDENT'S  
WISH TO "ENCOURAGE THE ECONOMIC DEVELOPMENT OF THOSE  
COUNTRIES FROM WHICH THE IMMIGRATION OF UNDOCUMENTED  
PERSONS ORIGINATES."

WITH REFERENCE TO THE LAST MENTIONED SUBJECT, GUTIER-  
REZ WAS ASKED REGARDING WHAT CONCEPT OF ECONOMIC DEVELOP-  
MENT THE UNITED STATES WOULD ENCOURAGE: ONE BASED ON  
MASSIVE CONSUMPTION, OR ANOTHER BASED ON PLANNING OF NEEDS,  
OR STILL ANOTHER HAVING MIXED CHARACTERISTICS. (EMBASSY  
NOTE: AS WRITTEN--SIGNIFICANCE UNCLEAR.)

GUTIERREZ REPLIED THAT THE ECONOMIC DEVELOPMENT OF  
OTHER COUNTRIES WOULD BE ENCOURAGED "IN WHATEVER MANNER  
THEY MIGHT WISH".

SHE WAS QUITE EXPLICIT REGARDING OTHER ASPECTS, ES-  
PECIALLY THAT RELATING TO IMMIGRATION.

SHE STATED THAT THE PRESIDENT HAD ORDERED A STUDY TO  
BE MADE OF ALL EXISTING LEGISLATIVE OPTIONS IN ORDER TO  
INCREASE THE NUMBER OF IMMIGRANTS COMING FROM MEXICO.

SHE ADDED THAT IN THIS RESPECT CARTER SUPPORTS A LAW  
PROPOSED BY SENATOR ALAN CRANSTON FROM CALIFORNIA, IN JAN-  
UARY 1977.

IN THIS PROJECT, CRANSTON PROPOSES THAT AN ANNUAL  
IMMIGRATION FROM MEXICO BE PERMITTED SIMILAR TO THE LIMITS  
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EXISTING UNTIL 1976.

THOSE LIMITS WERE FOR 50,000 IMMIGRATION VISAS FROM  
CANADA AND MEXICO, BUT DUE TO THE FACT THAT THE NUMBER  
OF CANADIANS EMIGRATING IS VERY LOW, THE GREATER NUMBER  
OF IMMIGRANTS ORIGINATED IN MEXICO.

FOR THIS REASON, DURING THAT YEAR THE UNITED STATES

GOVERNMENT ISSUED 47,000 IMMIGRATION VISAS TO MEXICANS  
AND ONLY THREE THOUSAND TO CANADIANS.

GUTIERREZ OBSERVED THAT IF THE CRANSTON PROJECT--  
WHICH HAS NOT EVEN BEEN TURNED OVER TO THE CORRESPONDING  
COMMITTEES--IS APPROVED BY THE SENATE, THEN THE UNITED  
STATES WOULD ACCEPT MANY MORE THAN 25,000 MEXICAN IMMI-  
GRANTS EACH YEAR.

THE PRESENT QUOTA IS FOR 20,000 CANADIAN AND  
MEXICAN IMMIGRANTS. END TEXT. LUCEY

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* UNCLASSIFIED

## Message Attributes

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